

Sharpening the Focus on Social Equity for Strategic Budget Decisions



Why We Focus on Racial Equity in Strategic Budget Decisions

June 11, 2020



Who am I?

Gordon F. Goodwin

GARE Director







20" Objectives:

- Explain GARE
- Increase awareness of government's role in creating racial inequity
- Clarify what racial equity is, and...
-the role government can play in dismantling it





Government Alliance on Race and Equity

A national network of government working to achieve racial equity and advance opportunities for all.

- ✓ Launched as a member network in 2016 (12 members)
- ✓ Membership network of 200 members (and growing!)
- ✓ Member working groups include public works, criminal justice and policing, human resources, procurement / purchasing, and many more.



The Role of Government





Values and realities

- All men are created equal
- With liberty and justice for all
- Government of the people, by the people, for the people, shall not perish from the earth



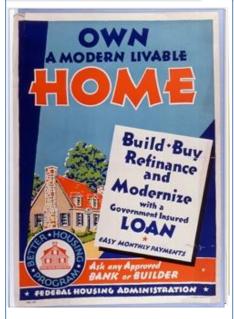


History of government and race

Initially explicit

Became implicit

Government for racial equity



Government explicitly creates and maintains racial inequity.

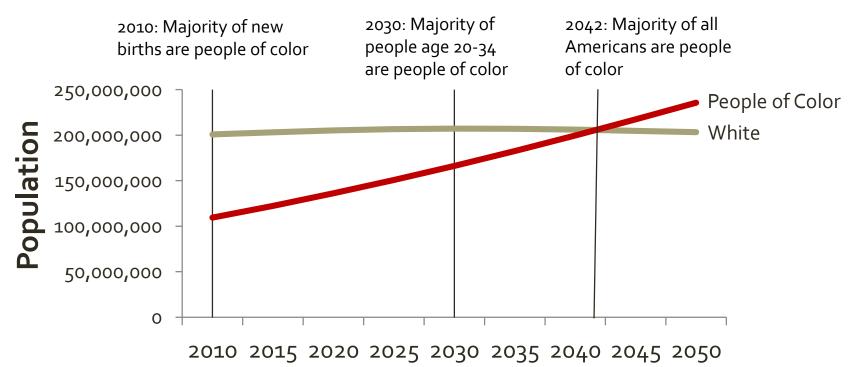


Discrimination illegal, but "race-neutral" policies and practices perpetuate inequity.



Proactive policies, practices and procedures that advance racial equity.

Current Context







Current Context: COVID-19





Why GARE leads with race

- Racial inequities deep and pervasive
- Racial anxiety on the rise race is often an elephant in the room
- Specificity matters!





When Leading with Race, we are...

....Race explicit, not exclusive

Race and...

-gender
-sexual orientation
-religion
-disability status
-educational attainment





Racial inequity in the U.S.

From infant mortality to life expectancy, race predicts how well you will do...







WHAT IS RACIAL EQUITY?

Racial equity is realized when race can no longer be used to predict life outcomes, and outcomes for all groups are improved.





Achieving racial equity requires us to...

....Target strategies to focus improvements for those worse off

....Move beyond service provision to focus on changing policies, institutions and structures





DE&I - NOT a single concept



cultures



cultures



equitable outcomes



Office of Equity

A Citywide Office whose purpose is to:

- Normalize concepts of social justice within city government;
- Organize staff around advancing equity in their Departments, and
- Operationalize equitable policies, programs and procedures within city government.





Equity Defined

Equity means that our policy-making, service delivery, and distribution of resources account for the different histories, challenges, and needs of the people we serve.

Equity is achieved when one's identity cannot predict one's outcomes.





50 Staff Representing Every City Department

Advancing Equity in Government

Our tools provide targeted strategies to help Departments focus on improving outcomes for those who are worse off, and move beyond just service delivery towards changing policies, institutions and structures to see measurable change in community indicators.

We use the operating framework from the Government Alliance on Race and Equity (GARE) and the principles of Results Based Accountability (RBA).

Closing the gaps so that race and income do not predict one's success, while also improving outcomes for all

The Budget Equity Tool is a Process and a Product

The tool is a critical thinking exercise that helps analyze how are Departments are accounting for impacts on marginalized communities, as well as being a communication tool that helps the City articulate how Departments are integrating equity into budgeting.

The tool serves as a structured way to apply equity to decision-making processes around resource allocation, and formalize an approach to operationalize equity within the City government's existing processes.



A set of 10 questions intended to guide City Departments in assessing how their budgets could potentially benefit and/or burden our most marginalized communities. Commitments are made for the upcoming fiscal year.

Embedded in the tool is an overview, equity highlights from the previous year and a glossary.

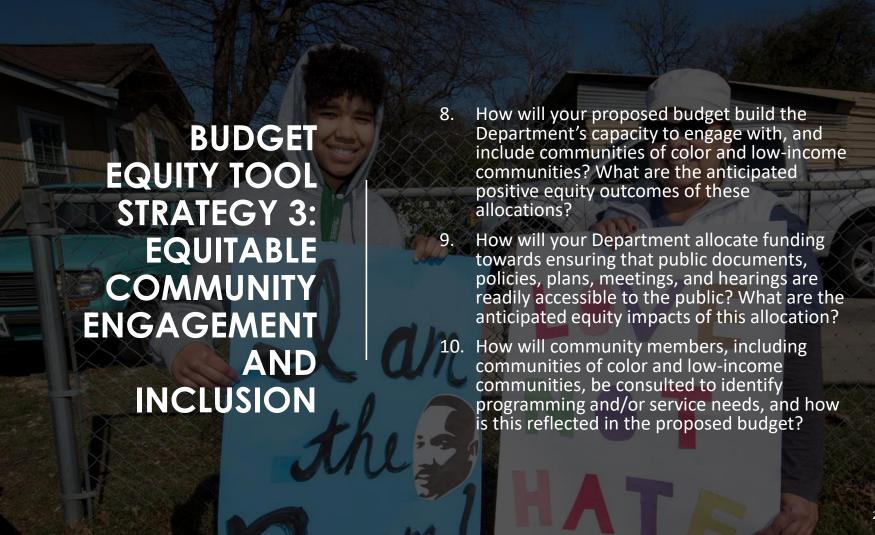
Strengths and opportunities from every response are provided to the City Manager to help inform policy and strategic citywide direction.



- In what ways will your overall (entire) budget be realigned for the next fiscal year in targeted ways to advance equity?
- 2. What are the recurring funding gaps or limitations in your overall budget that could inhibit your Department's ability to advance racial and economic equity?
- Identify potential impacts of your proposed reductions or fee changes (if applicable) on communities of color and low-income communities, and describe what strategies your Department recommends to mitigate any potential adverse impacts.

BUDGET EQUITY TOOL STRATEGY 2: **BE EQUITY** DATA **DRIVEN**

- Indicate the racial and/or economic inequities experienced by San Antonio residents that could be addressed via specific allocations in the Department's overall budget and improvement requests.
- 5. Within your proposed budget, describe ways in which disaggregated racial and economic data was used to prioritize and develop criteria for resource distribution.
- 6. What additional disaggregated demographic data will your Department collect, track, and evaluate to assess equity impacts and inform your future budget decisions?
- 7. How will your Department use disaggregated racial demographic data to help inform recruitment, retention, and promotion efforts for staff of color, including entry level, part-time, and field staff?



Budget Equity Tool Completion + Review Process

Departments Citywide Equity Committee members complete the new tool in collaboration with the Office of Equity, who orients leadership to the tool with an initial orientation meeting.

The Office of Equity provides ongoing technical assistance during the review period, and draft the responses together.

Introduction Planning Development Approval

The final completed tools are due to the Budget Office at the same time as their annual budget submittals. The City Manager receives a high level overview of the responses, including strengths and weaknesses.



Accountability and Results

Technical assistance with a focus on structural change

The Budget Equity Tool process was changed to support better planning of funding allocations and improve the development of staff equity skills

Strengths/Weaknesses/Opportunities/Threats are identified for leadership to help create enhanced accountability towards progress

Focus Areas for Disparity Reduction:

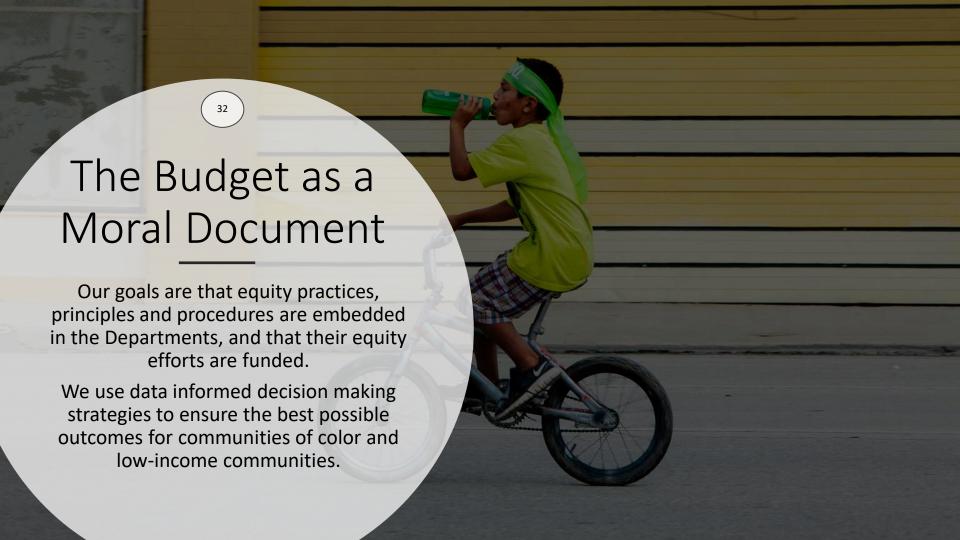
- 1. Health Outcomes
- 2. Housing Stability
- 3. Economic Development

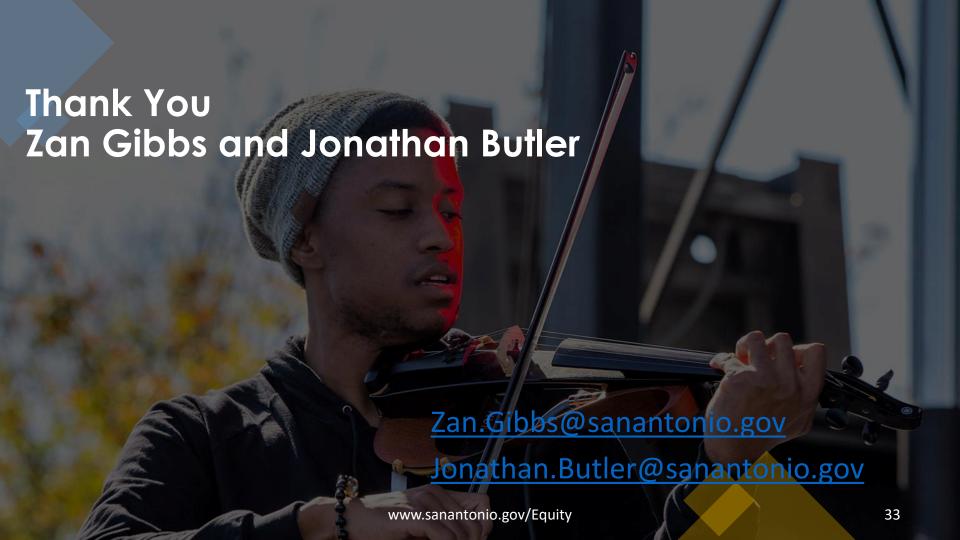
Operationalizing Equity Throughout the Process

Prioritizing funds for the most marginalized through the application of an equity matrix, including \$50 million in housing relief funds

Rapid response and long-term recovery efforts with an equity lens

COVID-19 Equity Framework and Tool







REACT • REBALANCE • REPURPOSE • REPROGRAM

GOVID-19

- ✓ Fiscal Health Forecasting and Scenario Planning
 ✓ Mid-Year Budget Adjustments
 - √ Long-term Recovery and Transformation



Prioritizing Social Equity

Strategic Budget Decisions

June 11th 2020









Policy

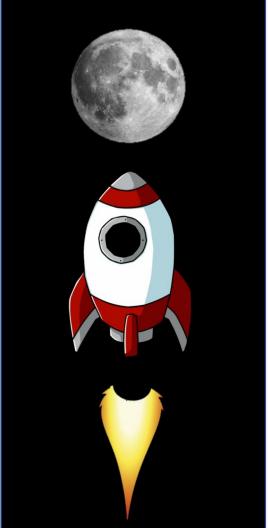
Objectives, Intentions

Programming

Execution

Resources

Fuel



Where do you want to go?

How will you get there?

What (resources) do you need to accomplish the mission?

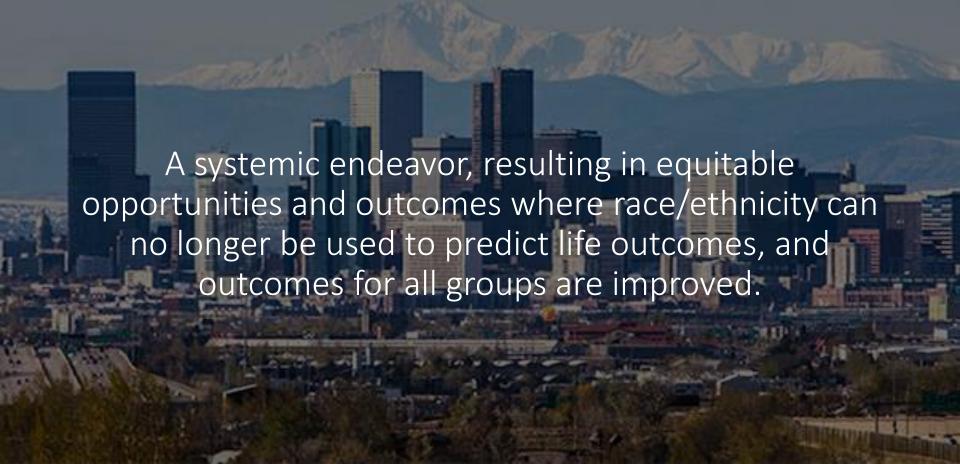




Where do you want to go?

Define the Objective

EQUITY



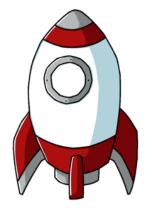


RACIAL EQUITY



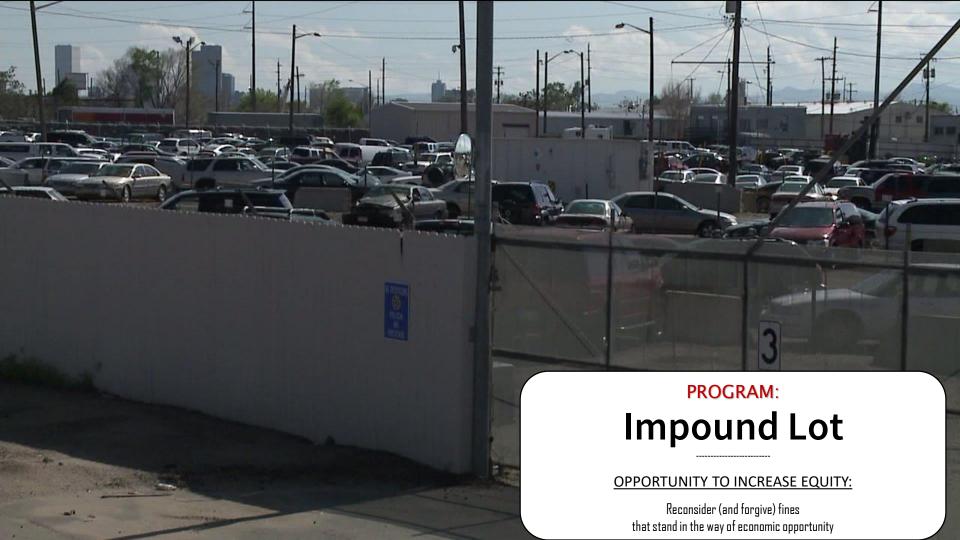
Programming

Execution



How will you get there?

Get Clear About Action







Resources

Fuel



What (resources) do you need to accomplish the mission?

How to Prioritize Resources

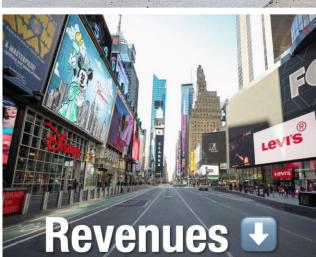












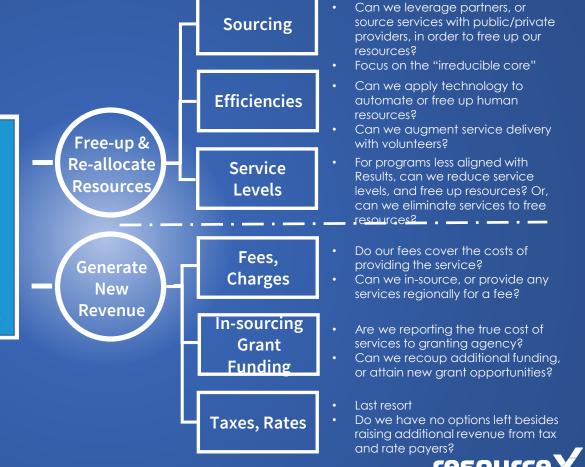
Blueprint for Action

To Fund the Future

It's 3-5 years down the road.....

- 1.) What programs/services, among those you offer today, are going to need to grow?
- 2.) What programs will need to undergo some sort of transformation in the way you deliver them?
- 3.) What new programs will you need to launch?

What future are you trying to prepare for?



Blueprint for Action

To Fund the Future

It's 3-5 years down the road.....

The same exercise is appropriate whether you're planning for 3-5 years down the road, or 3-5 months down the road...

What lenses would you apply for the insight you're looking for?

Sourcing

- Can we leverage partners, or source services with public/private providers, in order to free up our resources?
- Focus on the "irreducible core"

Efficiencies

- Can we apply technology to automate or free up human resources?
- Can we augment service delivery with volunteers?

L

Service Levels

For programs less aligned with Results, can we reduce service levels, and free up resources? Or, can we eliminate services to free resources?

Generate New Revenue

Free-up &

Re-allocate

Resources

Fees, Charges

- Do our fees cover the costs of providing the service?
- Can we in-source, or provide any services regionally for a fee?

In-sourcing Grant Funding

- Are we reporting the true cost of services to granting agency?
- Can we recoup additional funding, or attain new grant opportunities?

Taxes, Rates

- Last resort
- Do we have no options left besides raising additional revenue from tax and rate payers?



The PBB Blue Print is our framework for the fired to find the telling the story of trade-off decisions of the principal trade of the prin



\$21,133 Program Efficiency



\$12,730 Service Level Increase





New Need - Increase Investment: Service Level Increase

	2019	(Adopted)	201	9 (Estimated)	2020 (Proposed)	
Personnel	\$	281,628	\$	281,628	\$	292,893
Non-personnel	\$	146,500	\$	146,500	\$	147,965
Total Program	\$	428,128	\$	428,128	\$	440,858

Resource Reallocation:

Program Efficiency
2019 (Adopted) 2019 (Estimated) 2020

Total Program	\$	125,344	\$	98,930	\$	104,211
Non-personnel	\$	32,737	\$	23,737	\$	26,010
Personnel	\$	92,607	\$	75,193	\$	78,201
	2019 (Adopted)		2019 (Estimated)		2020 (Proposed)	

Citywide Perspective

- Create actionable insight to deal with a changing world, new needs and limited resources
- Provide a consistent platform for assessing a program's performance through both an equity lens and the three pillars of the Denver Opportunity Index
- Identify opportunities for collaboration to increase impact and optimize resources



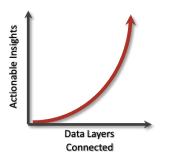
Who is ultimately Why is it the we're doing this? audience?

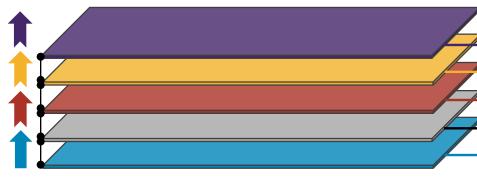
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Within Your **Department**

Enhance ability to **analyze** and to **communicate**:

- where your resources are currently invested (at a program by program level),
- the impact of your programs
- where future investments are needed, and why (impact on equity, DOI)
- where those resources might come from (new revenue generation and repurposing)





Program's Future
Direction Equity, DOI
Basic Program
Attributes
Line-Item (resource) data
Program Inventory

PROGRAM INVENTORY INITIATIVE

Creating Actionable Business Intelligence at the Program Level



Creating new data unlocks unique insight



- Fundamental business intelligence to manage a 21st Century government
- Every program offered, how much it costs to provide it, cost recovery, population served, demand, degree of mandate, options to share, etc.
- Provide a consistent platform for accessing a program's performance through both an equity lens and the three pillars of the Denver Opportunity Index

Maximize INSIGHTS





- Entrepreneurially, what are your options to generate new revenue: through regional in-sourcing, cost recovery, grants, philanthropy, fees and charges?
- Opportunistically, where can we free up and repurpose resources through efficiencies, leveraging partner organizations (internally and externally)?

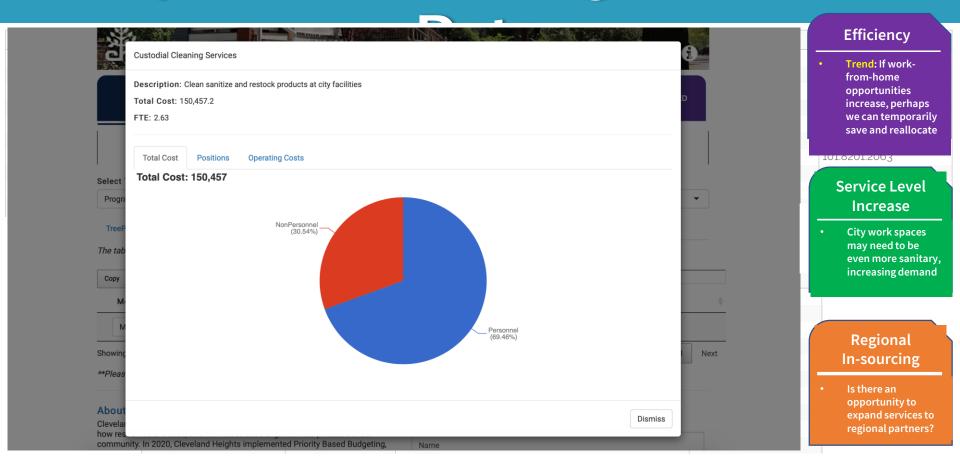


Actionable ideas move the City forward



- Amass resources to invest in new programs that need to be launched, and current programs that need to be enhanced
- Execute on revenue generation ideas and resource reallocation initiatives
- Fund the future you're trying to create...

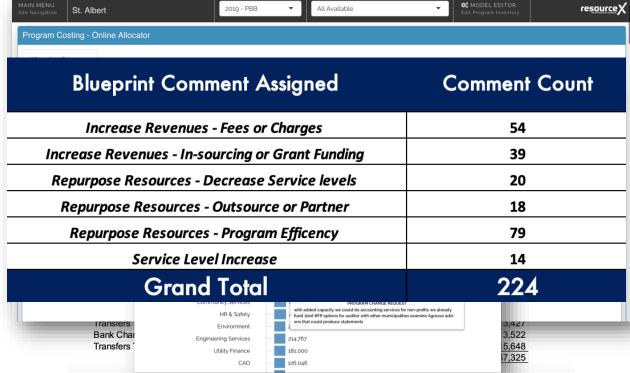
Importance of Programmatic

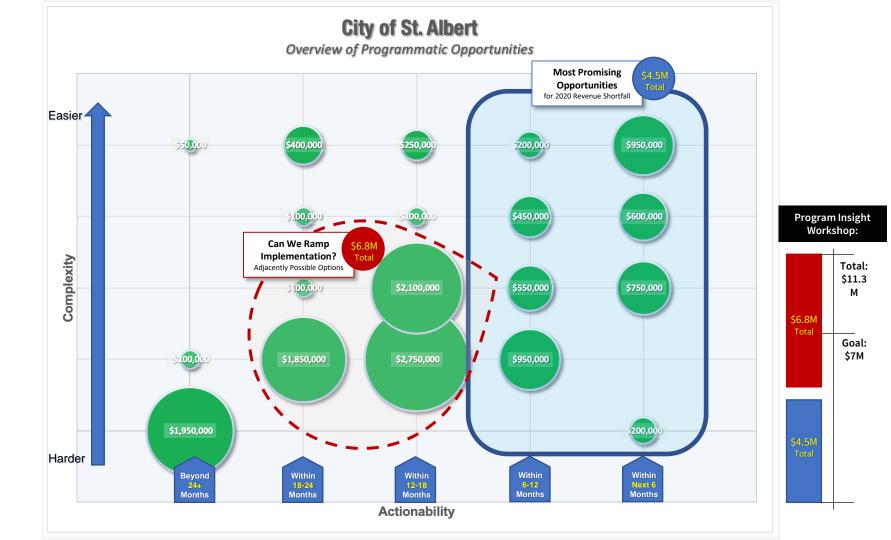


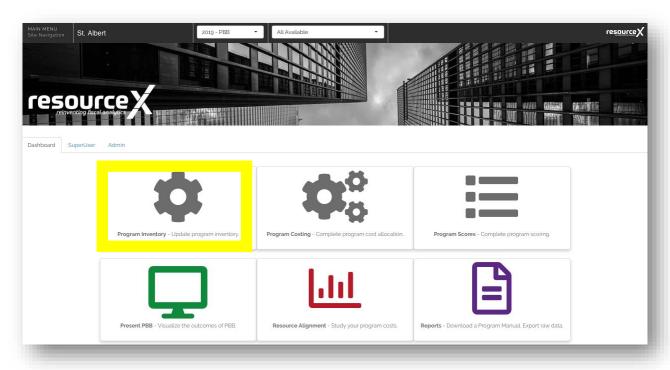
Maximizing Program Insights



MUNICIPAL OPERATING BUDGET





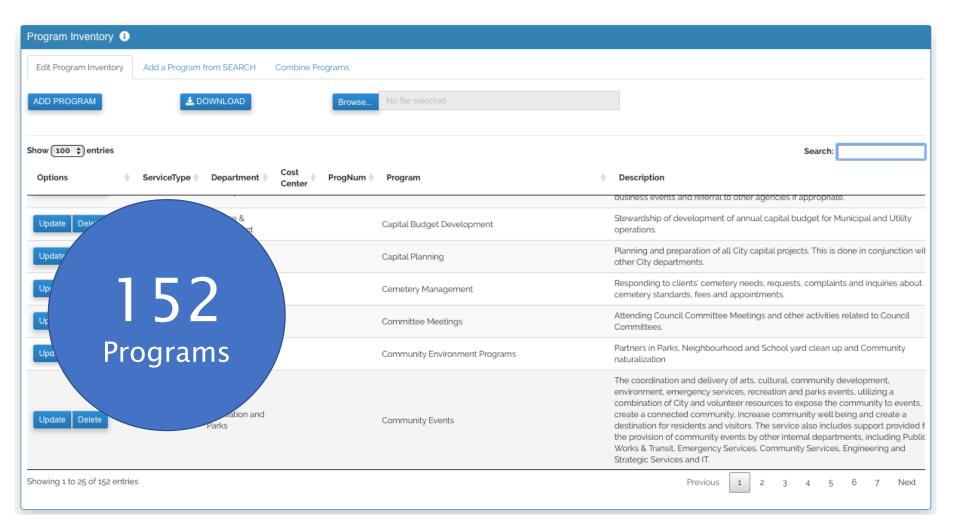


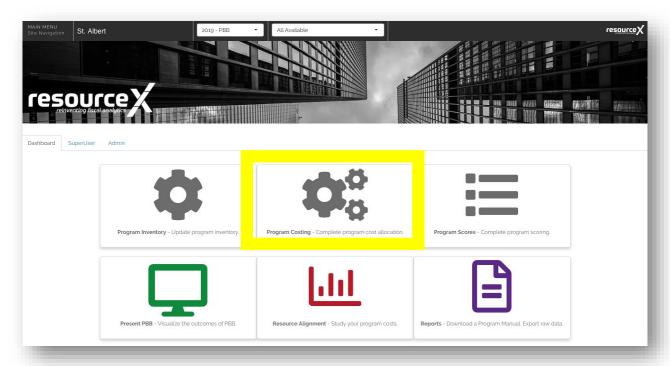


CRASH COURSE

Creating and
Applying
Programmatic
Business
Intelligence

Program Inventory







CRASH COURSE

Creating and Applying Programmatic

Line-item (resource)Business intelligence

Program Inventory

Complete Program Costing using the Online Allocator or Downloadable Template.

Public Education

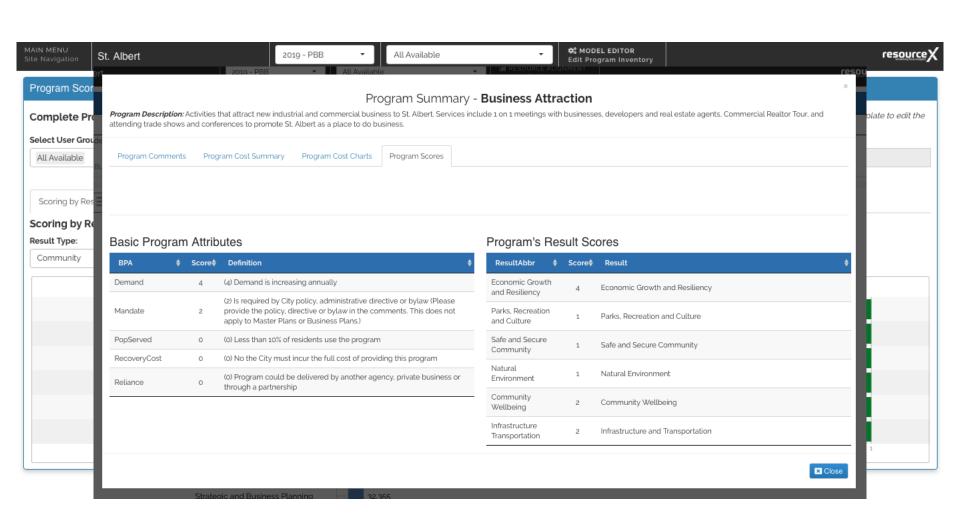
Dublic Communication

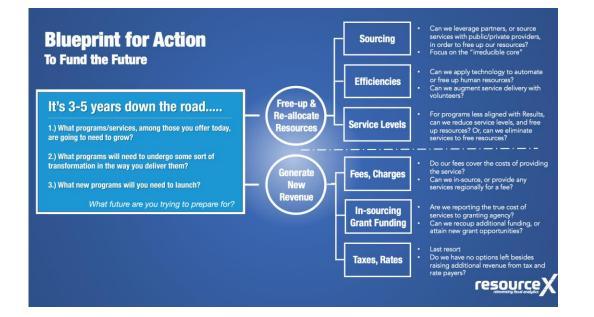
114,498

Select User Group for Program Costing All Available Program Costing - Online Allocator Allocation Summary Program Cost Summary - Curbside Garbage collection ommunity schools. The service includes Take it of leave it and large item Program Comments Program Cost Summary Recreation and Parks 17,186,598 Total Cost: 1,221,247 Personnel Cost: 188.578 Program FTE: 1.99 CostCenter- P Community Services 14,589,939 Allocation 34.00 2,325 Solid Waste Management Administration Administrative Assistant (5001) Salaries - Regular me (6031) CUPE Wages - Overtime Water 13,558,028 4.275 Solid Waste Management Administration Administrative Associate PPT PW0009 5.641 Solid Waste Management Administration Administrative Associate 34.00 (5001) Salaries - Regular Wastewater NonPersonnel Cost: 1.032.669 13,214,331 CostCenter- NP (6145) Corporate Memberships 264 Solid Waste Management Administration (6146) Corporate Memberships 660 Solid Waste Management Administration 33.00 7,166,431 Solid Waste Management 891 Solid Waste Collection & Disposal Curbside recycling collection 2.087.193 33.00 1.650 Solid Waste Collection & Disposal (6620) Staff Allowances CURBSIDE GARBAGE COLLECTION Curbside organic collection Program Revenue: 1,296,042 \$1,221,247 Current Allocation Account Object Curbside Garbage collection Recycling Depot 987.396 Compost Depot 772,554

resource



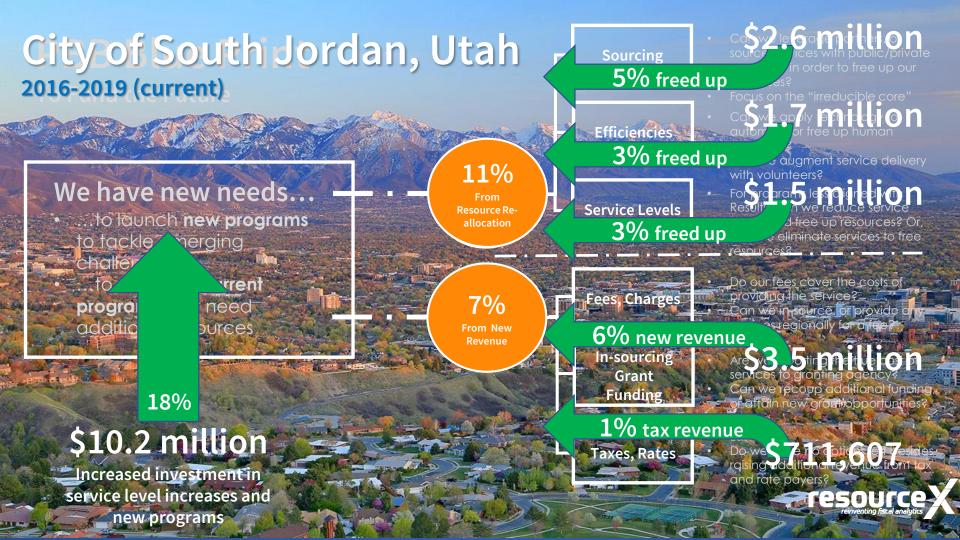






CRASH
COURSE
Creating and
Applying
Programmatic
Business
Intelligence







Q&A



ICMA

INTERNATIONAL CITY/COUNTY MANAGEMENT ASSOCIATION